G R S IX 5]

Previous references

Ind 64-14 Sl 60

1917.

(Ind)

File No 73-15

Serial Nos 37

Later references

Pressure

GENERAL AND REVENUE SECRETARIAT.

Serial No. 37

Part B for May 1916

SUBJECT

MR Admn reports and accounts for 1914-15

Recorded

AS
13.10.17

W D 88—GPE—50,000—24 7 16

96

G R S 11] 1915

GENERAL AND REVENUE SECRETARIAT

(Mk)

NOTES

Mk File No 73-15

FILE HEADING

~~Municipal Admn Reports and Account~~ for 1914-15

From

No	Dated	Received

Diary No	Enclos	Spare Copies	Serial No

BRIEF ABSTRACT OF LETTER

NOTES AND ORDERS

A draft order reviewing the Mun Administration Reports is subd
DJ 2nd typed draft as revised by me to-day
(64)

NOTES—First Sheet 25/2/16

GPB—20,100 8 S 14

R S 12]

General and Revenue Secretariat

M/ File No 73 of 1915

Serial No

~~Separate~~ ~~paragraph~~ devoted to the undermentioned ~~topics~~ as there is nothing apparent on ~~the~~ file of importance to note under them, and as separate reports deal with some of the items.

1 Town boundaries
2 Horses
3 Public conveyances
4 Vaccination (Separate report exists)
5 Veterinary charges (Do)
6 Avenues
7 Sewage farms
8 Public instructions (Do)
9 Interest on debt

Noted

Asst 14/3

1st Asst Enters 6/3/16

Draft approved (Torch)

18/3/16

To Govt Secy for transmission

24/3/16 Asst 21/3

approved

25.9.16

Complete in sheet.

GPE—20,000—30-6 15

G. R. S. 12]

General and Revenue Secretariat

M File No. 73 of 1915

Serial No	
	A draft-Note of Submissions copy put up
	Secy 28/3 Hon
	Dewan 28/3
5144 29 3-16	29/3 Hon

tn. sheet

(For disposal by circulation)

No C 279

22/3/1916

GENERAL AND REVENUE SECRETARIAT

Council Matter

SUBJECT

(Clause iv of the Schedule)

Draft Review of the Administration Reports and Accounts of the Municipalities in the State, for the year 1914-15

CIRCULATED TO THE MEMBERS OF COUNCIL

By Order,

D Narasimha Rao

Secretary to Government

22nd March 1916

Extraordinary Member of Council Approved by the Extraordinary Member

27/3/16

First Member of Council Seen by the First Member of Council

Second Member of Council 28/3/16

WD 2012—GPB—1 000—9 2 16

Submitted to His Highness

* draft for approval

I submit for favour of approval, the draft* review on the administration of the Municipalities in the State during 1914-1915.

M Venkatraya

29th April 1916.

Record of Cases submitted for the Orders of His Highness the Maharaja

Subject

Draft review of the Municipal Administration Reports for the year 1914-1915.

1026

Order

~~K.R.W.~~
4/5/16

W.S. 1.5.16

E.V. Lucas
22.5.16

A.J. 26.5.16

Secretary to H.H.
6.5.16

B.V.R.
6/5/16
Issue very early
H.H. 8/5

794
30-5-16

264
25.5

G R. S 12]

General and Revenue Secretariat.	File No. 73 of 1913
Serial No	
37	G.O. No 8482-9 O dated 19th May 1914. Reviews the Annual Admin Reports and Accounts for 1914-15

NOTE—Contn. sheet.

GPE—20 MSS—20.4.15

Review of Municipal Administration Rep.

for the year 1914-15

R e a d -

The Administration Reports and Accounts of the Municipalities for the year 1914-15

O r d e r - No 8482-98 Mul 73-15-37

Dated, Bangalore, 19th March 1916

All the Reports except that of the Bangalore City Municipal Council were received by the 1st October 1915, the prescribed date There was a delay of over five and eight weeks respectively in the submission of the Bangalore City Repor and the final accounts of the Comptroller

2 Development of Local Self Government

As detailed in the Review of the District Fund Administration Reports, two Committees presided over by Mr M Kantaraj Urs, C.S I , and Dewan Bahadur Rajamantrapravina C Srinivasa Iyengar, considered the scope for improving the organisation of Local Self Government in Mysore and the improvement of local finances respectively A Conference of Municipal Bodies and District Boards was also held at the end of the year under the auspices of the Mysore City Municipal Council and it discussed

discussed various important questions for extending the activities of Municipal Bodies, such as the conduct of Civic Surveys, the undertaking of Town Planning Schemes and the development of the Municipal trading The recommendations of the two Committees and the resolutions of the conference are receiving the ~~earnest~~ consideration of Government

3 Constitution of Municipalities

The number of municipalities in the State was 89 as in the previous year, but the number of those governed by the Municipal Regulation rose from 35 to 36 consequent on the constitution of Bowringpet into a permanent municipality under the Municipal Regulation from the 1st May 1915 The new Municipal Council for Bowringpet was not, however, constituted before the end of the year

4 Elections

General elections were held in the Municipalities of Mulbagal, Sidlaghatta Chickballapur, Melkote and Shikarpur and 16 members were elected in all Four seats in Sidlaghatta and 3 in Melkote were filled up by nomination as the candidates did not secure the prescribed percentage of votes In Channapatna, General elections were postponed as the voters' list had not been revised according to the rules and the immediate holding of an election would not

not have given scope to all the ratepayers to take part in it To fill up casual vacancies on the Municipal Councils of Bangalore City, Chikballapur, Sidlaghatta and Chitaldrug by-elections were also held The attendance of the voters at the polls was not quite satisfactory except in the Bangalore City, Mulbagal, Chitaldrug and in two Divisions in Chikballapur

5 Meetings and Attendance

The average number of meetings held by the Municipal Bodies was 14 against 13 in the previous year The average attendance of official members remained at 2 5 as before but that of non-official members decreased from 5 to 4 7 during the year The decrease is most noticeable in the Municipalities of Nelamangala, Srinivasapur, Bagepalli, Channarayapatna and Birur The attendance of official members in Sidlaghatta, Mulbagal, Seringapatam and Hosadurga was not satisfactory In the Seringaptatam Municipality as many as nine meetings had to be adjourned and the attendance of both the official and non-official members was very unsatisfactory It is reported that the [illegible] of the factious spirit in the Council of this town impairs the proper administration of the Municipality

6 Committees

A special feature of the Municipal @dministration during the year was the development of municipal activities through committees in the Bangalore and Mysore Cities By this means the services of experienced gentlemen who are not on the Municipal Councils were - secured for the inauguration of measures conducive to the welfare of the cities

Action on these lines has since been taken in the other District Head Quarter towns also The managing committees have been invested with powers under Section 37 (3) of the Municipal Regulation only in the Bangalore and Mysore Cities and the - Tumkur, Chitaldrug and Davangere Municipalities The attention of the other Municipal Councils is once again invited to the imperative need for suitable delegation of powers to the Managing Committees, in the interests of despatch of work and sound @dministration

7 Amendment of the Municipal Regulation

During the year the Municipal - Regulation was amended in the following direction by Regulation No VIII of 1914 - (a) Power was conferred on the Municipal Councils to raise loans with the previous sanction of Government for constructing any work of a permanent nature and (b) Persons primarily liable to payment of -

10 Demand collection and Balance under assessed taxes

The aggregate current demand under all items of taxation excepting octroi which is collected on the basis and tolls which are generally paid up in instalments on the due dates by the Contractors, was Rs 3,74,366/- of which about 27 % was left uncollected against 23 % in the previous year This is not satisfactory In the Municipalites of Hoskote, Closepet, Chennapatna, Gundlupet, Sefingapatam, Krishnarajpet, Nagamangala, Maddur, Arsikere, Mudgere, and Chitaldrug more than 50 % of the current demand was left uncollected In Hoskote, Closepet, Chennapatna, Hunsur, [illegible], Heggadadevanakote, Nanjangud, T Narsipur, Mandya Nagamangala, Saligrama, Arsikere, Mudgere, [illegible] the total outstandings at the end of the year exceeded a year's current demand while in the case of Gundlupet, [illegible] and Maddur, it exceeded two years' demand and in Seringa atam three years' demand

The accounts show that warrants had been issued and were pending execution in respect of arrears amounting to Rs 6375 only, out of the total arrears of of Rs 3,34,390/-

P T O

Such an unsatisfactory state of affairs resulted from failure to take prompt steps for the collection of taxes and to adopt the prescribed coercive steps in cases of non-payment Government have also reason to believe that the unauthorized practise of refusing to accept payments tendered in respect of current demand on the ground that arrears of past years have not been paid, prevails to some extent and is responsible for the further accumulation of arrears -- Government hope that better attention will be paid by the Municipal Bodies and their executive to this vital matter in future years

11 Revision of Assessments

In the Mysore City assessments on properties liable for municipal taxes were not revised since 1904-5 and in the majority of the other municipalities also this omission has continued much to the detriment of the municipal funds The attention of all Municipal Councils was invited during the year to the need for periodical revision of assessments The revision was completed in the municipalities of Heggadadevanakote, Sarjapur, Kolar, Tumkur, Maddagiri, Channagiri, Sorab and Thirthahalli. Some of the other Municipal bodies also are reported to have commenced the revision

12 Fresh Imposts and Variations in taxation

In the Bangalore Municipality a water rate ~~corresponding~~ at one per cent of the rental value was levied on all shops from 1st July 1914 and the special sanitary cess which was being levied in the shape of a monthly rate according to a fixed scale was from the 1st January 1915 converted into a rate of 2 per cent on the rental value and made payable in two equal half yearly instalments With a view to find funds for the annual maintenance - charges of the sanitary improvements - effected in Hiriyur, jaggery was included among the dutiable articles in that town during the year In the Tiptur Municipality tolls ~~were levied~~ was levied from March 1915 to accumulate funds for the water supply scheme of the town

The king of Mysore authorized

13 Financial position

The income and expenditure during the year contrast with those of the previous year as shown below

The European war had some slight effect on the realisations from octroi and tolls and a combination among the bidders in the Bangalore city accounts for the decrease under the sale proceeds of manure The decrease under house tax and tax on vehicles and animals was evidently due to the slackness of the collecting agency The decrease under contributions is mainly due to the failure to adjust in the accounts of the year the contributions due from Government to the Bangalore and Mysore City Municipal Councils The net increase of over one lakh of rupees under expenditure is nominal and is due to the investment of the surplus balance of the Bangalore City Municipal Council in Government Securities and in the Mysore Bank and to the transfer of the value of sites sold in the Davangere Municipalities in the previous year from deposits to the proper head of account under service heads The Bangalore City Municipal Council were also authorised to conduct their cash transactions with the Mysore Bank and their cash transactions with the Government District Treasury at Bangalore ceased from the middle of the year The progress of the water supply projects of Nanjangud and Davangere account for the large increase under expenditure on public works executed by the Public Works Department The decrease under "maintenance of water supply" is not real as the entir

	Items	1914-15	1913-14
I	**RECEIPTS**		
1	Octroi	3,54,617	3,79,636
2	House, Land, Lighting and Water Taxes	2,28,670	2,38,130
3	Mohatarfa	95,131	94,790
4	Taxes on Vehicles and animals	11,251	14,098
5	Toll and ferries	95,644	98,179
6	Special Sanitary Cess	7,710	5,035
7	Cattle Pounds	31,919	22,215
8	Sale of Lands and Produce of lands	47,770	15,906
9	Sale of night soil and manure -	11,392	16,819
10	Markets and slaughter houses	54,649	53,845
11	License Fees	8,714	5,072
12	Grants and Contributions	35,208	1,22,289
13	Deposits	54,252	86,879
14	Refunds and recoveries	11,344	32,704
15	Other Items	44,735	43,287
	Total I	10,79,916	12,28,864
II	**EXPENDITURE**		
1	General Administration	1,14,902	1,14,132
2	Lighting charges	68,252	72,807
3	Public Works carried out by P W D	1,13,012	23,912
4	-----Do--- by Civil Department	3,55,763	3,84,895
5	Maintenance of water supply	61,738	1,37,356
6	Conservancy and Sanitation	3,52,385	3,30,642
7	Health Office	11,141	10,087
8	Registration of births and deaths	5,773	5,456
9	Medical Relief	34, 312	42,420
10	Cattle Pounds	7,039	6,886
11	Public Instruction	34,224	36,474
12	Grants and Contributions	6,638	3,190
13	Deposits	84,937	47,158
14	Repayment of loan	24,818	19,778
15	Investments	75,00 0	9,500
16.	Other items	48,293	47,478
	Total II	11, 98, 398	10,92,161

entire maintenance charges of theChamarajendra and Vani Vilas Water Works have not been included in the accounts as directed in G O No 8724-8/M1 351-13-6 dated 23rd March 1914 The Comptroller is requested to see that all such contributions are promptly credited to the accounts of the Local Bodies

14 Loans

The Mysore City Municipal Council and the Hunsur Municipal Council completely paid off the balance of their loans during the year There were only five municipal bodies indebted to the Government at the end of the year Besides these, there was one other municipal council namely Chickmagalur indebted to the Local Fund General to the extent of Rs 37,405/-

15 Incidence of taxation.

In the two cities of Bangalore and Mysore and in seven other marginally noted municipalities the incidence of taxation per head of population was between Rs 3/- and three In three municipalities it ranged between Rs 3/- and 4/- and in the Alur Municipality, Hassan District it amounted to Rs 4-1-5 The incidence in the Kolar and Chitaldrug town Municipalities is very low being Rs 1-1-3 and 0-15-7 respectively In the towns where the incidence is very high, the major portion of the income is derived from octroi or tolls and does not seem to fall on the local residents but on the people of the neighbour -

-X-

Kolar	Rs 400/-
Kadur	Rs 733/-
Harihar	Rs 750/-
Sringeri	2,034/-
Shimoga	30,983/-
Total	34,889/-

	Bangalore City	3-10-6
	Mysore City	3-3-7
"		
1	Bowringpet	3-3-4
2	Chintamani	3-3-4
3	Kunigal	2-6-3
4	Sakleshpur	3-0-3
5	Shimoga	2-4-6
6	Honnali	3-2-5
7	Thirthalli	3-1-7
1	Tiptur	3-3-3
2	Chikmagalur	3-3-7
3	Davangere	3-5-7

matter can be successfully regulated only by securing the co-operation of the citizens and communities under Secs. 29 & 30 of the Mysore Act for preventing

regards the treatment of waste of water Government consider that the interests of the citizens in such a cause should be awakened and enlisted as no paid establishment will ever be able to locate all insanitary areas. The formation of local citizens guilds against waste will not only be effective but will also have a great educative value. The Chief Engineer and the Presidents of the two City Municipal Councils are requested to inaugurate a few such agencies in consultation with each other and the educated public, and also to issue strict instructions to the water supply staff to promptly attend to all complaints and reasonable requests from such guilds.

15. Public health and vital statistics.

The public health during the year was generally good. The total numbers of births and deaths registered in all municipal towns were 17,751 & 13,585 against 15,084 and 12,15 respectively in the previous year. There was an appreciable decrease in the number of deaths and cholera and small pox but plague was more virulent in all but the Harsan and Shimoga Districts and accounts for 16% of the total mortality during the year. 49 persons in were prosecuted in the Bangalore and Mysore Cantonments for not reporting births and deaths in accordance with the bye-laws and 31 of them were convicted.

32 Fairs and Festivals

The Bangaore City Municipal Council organised an Industrial and Agricultural Exhibition in the Cubbon Park during the year, in aid of the Imperial Relief Fund The annual market show wa also held as usual in the City

33 General Administration

The Bangalore City Municipal Office was reorganised during the year and the Cash and Account Branches were placed under different officers To afford relief to the Amildar Vice President of the Davangere Municipality the appointment of a Secretary was sanctioned A similar appointment was also sanctioned for the Shimoga Municipality but on a further representation the appointment of a full time Vice President has since been sanctioned for this Municipality The Municipal Council of Bangalore City continued to be presided over by Rajasabhaphusana Dewan Bahadur K P Puttanna Chetty while those of Kolar, Chickballapur, Tumkur, Nanjangud and Chickmagalur had non-officia Vice Presidents

34 Audit of Municipal Accounts

As remarked in the District Fund Review the defects disclosed at the audits conducted by the Local Audit Sec-

Section of the Comptroller's Office were mostly such as could have been avoided by a careful scrutiny of accounts periodically by the Municipal Audit Committees In order to facilitate the work of these Committees and to see that all important items are scrutinised by them a set of simple questions to embody the result of their audit has since been prescribed The attention of all Municipal Councillors is invited to the remarks on this subject in the District Fund Review and to Section 42 of the Municipal Regulation perused of which will convince them of the great need for careful and prompt audit of the accounts every month

35 Defalcations

In the Mysore City two cases of misappropriation of octroi collections and short remittance of assessed taxes amounting to Rs 188 and odd were discovered The octroi Daroga and manager were suspended and prosecuted The Official responsible for the short remittance of taxes had absconded and he is since reported to be dead

36 Hand Books of Municipal Towns

A hand book for the Municipal Towns and Boundaries of the Municipalities other hands were published during the year Information regarding Municipal towns other than the District Head Quarters has since been ordered to be incorporated in the Taluk Hand Books